



Standards for Alert Level 2 operations for tourism activities

1. Introduction

Version 7, 21 September 2021

Changes from version 6	Where
Group size limit increases from 50 to 100 for indoors; Outdoors remains at 100 maximum	Section 5 – Understanding the required public health measures
Changes from version 5	Where
Use of Face Coverings – <u>mandatory</u> for public facing roles, roles in close contact, driver of ride share services	Section 1- Golden Rules for Alert Level 2 Section 5 – physical distancing
Group size limited to 50 or fewer indoors, 100 max outdoors	Section 5 – physical distancing
2 metre physical distancing where reasonably practicable	Section 1- Golden Rules for Alert Level 2
Contract tracing for all individual over 12 years of age	Section 1- Golden Rules for Alert Level 2

Version 5, 28 September 2020

Changes from version 4	Where
Cleaning PPE – highlighting importance of cleaning safety equipment	Section 6 – safety equipment

Version 4, 28 August 2020

Changes from version 3	Where
Use of face coverings is <u>strongly</u> recommended	Section 5 – physical distancing

Version 3, 28 August 2020

Changes from version 2	Where
Groups size no longer limited to 10 people	Section 5 – physical distancing

Use of face coverings is strongly recommended	Section 5 – physical distancing
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Version 2, 18 May 2020

Changes from version 1	Where
Golden rules for operating at level 2	Section 1
PPE no longer required, 2 hour time limit inside removed	Section 5 -physical distancing
Risk disclosure information	Section 6 - clients
Identifying risk	Section 2

Tourism Industry Aotearoa (TIA) has worked with tourism activity operators and government agencies to create and review this minimum standard to support tourism activity operators to manage the COVID-19 risk during Alert Level 2. It sets out the minimum requirements for the development of a COVID-19 safety plan. All operators who intend to be open for business in Alert Level 2, or have staff on-site, must prepare their plans in accordance with this minimum standard.

Tourism activities include a broad range of commercially provided experiences. Many of these activities are regulated under the Adventure Activity Regulations (AAR), Civil Aviation Authority (CAA), Maritime New Zealand (MNZ) or hold Amusement Device Licenses (ADLs). Examples of these include heli-skiing, sea kayaking, river kayaking, ziplining, scenic flights, rock climbing, hiking, quad biking, jet boating, rafting, fishing, hunting, mountaineering, bungee jumping, cycle touring, horse riding, diving, and canyoning. Commercial ski fields have unique circumstances of operational context and scale so have their own guidance.

Many tourism activities are carried out on public conservation land and waters. Please refer to the website of the [Department of Conservation](#) for information on restrictions to access and use of facilities.

The COVID-19 pandemic is an evolving situation – we will review this guidance regularly and update as required. If you have questions or suggestions, please [contact TIA](#). For information on what COVID-19 is, what the symptoms are, and how it spreads, visit www.covid19.govt.nz.

2. What operators need to do

Operators must use a planned and documented approach to managing the COVID-19 risk. The plan must be specific to your operation and is for you, your workers, and other people who need to know about it. It must be in place before you open

for operation. You do not need to send your COVID-19 safety plan to WorkSafe for review, but it must be made available upon request of a WorkSafe Inspector.

Information in this guidance document supports the development of these individual plans. It should be used in conjunction with the advice from Government for [doing business at Alert Level 2](#). WorkSafe has a COVID-19 [safety plan template](#) which you can use if you want. There are other useful resources listed at the end of this document.

When developing your COVID-19 safety plan, you must use good worker engagement and participation practices in accordance with the Health and Safety at Work Act (HSWA). This means that the plan must be prepared in a way that enables staff to have a say on the issues that affect them. Doing so improves the likelihood of them adhering to the requirements of the plan and ensures good practice is being implemented.

3. What does Alert Level 2 mean?

At Alert Level 2 all businesses can open with some restrictions, including physical distancing, use of face coverings and record keeping.

Alert Level 2 — Reduce, 'Play it Safe'

The disease is contained, but the risk of community transmission remains.

Risk assessment

- Household transmission could be occurring.
- Single or isolated cluster outbreaks.

[Overarching advice for Alert level 2 can be found here](#)

[More detailed information on the Alert levels can be found here](#)

Golden rules for all business at Alert Level 2

Do everything you can to reduce the risk of COVID-19 transmission at work — we all have a part to play in keeping each other safe and reduce the likelihood of transmitting COVID-19 between workers, customers and other visitors to our businesses.

[Overarching guidance for doing business at Alert Level 2 can be found here.](#)

Golden rules for business at Alert Level 2

Do everything you can to reduce the risk of COVID-19 transmission at work — we all have a part to play in keeping each other safe.

- COVID-19 is still out there. Play it safe.
- All businesses can operate if they can do so safely. Alternative ways of working are still encouraged where possible.
- Talk with your workers to identify risks and ways to manage them.
- Ask everyone - workers, contractors and customers - with cold or flu-like symptoms to stay away from your premises.
- Keep individuals and/or groups¹ of customers at least 2 metres apart where so far as is reasonably practicable.
- Keep contact tracing records of anyone over 12 years of age who enters your business (for example workers, contractors or customers).
- Face Coverings: At Level 2, wearing a face covering is compulsory for all employees working in public-facing roles. Face coverings are not compulsory for all businesses; however, current health guidance is that the use of face coverings is highly recommended.
- Reduce the number of shared surfaces, and regularly disinfect them.
- Wash your hands. Wash your hands. Wash your hands.

The key controls for work and workplaces are to:

- keep people with COVID-19 symptoms off the premises
- maintain physical distancing
- ensure use of record keeping of people who enter the premises
- use face coverings
- enable good hygiene practices

The same risk management processes apply for COVID-19 as they do for other critical safety risks within your operation. Use a planned and documented approach to identify, assess, manage, review and improve. Involve your team in the process.

[SupportAdventure website](#) has more information on generic risk management processes and you can see general advice from WorkSafe [here](#).

¹ A group of customers is not several individual clients formed into a group by the operator. It is a group of people who know each other prior to arriving at the operation. e.g. they are travelling together, are a family, a group of friends, or otherwise are part of an extended bubble. Contact tracing will be easily manageable as a 'group' even after they leave your operation.

4. Identifying the risk

COVID-19 risks have been identified and assessed by public health authorities. The key areas of concern are:

- minimising contact
- maintaining good hygiene practices
- maintaining a robust record keeping system

Identify the risk in your operation and how that risk could affect your already existing critical risks.

Identify and document risks for COVID-19 in your operations. That means looking at all situations within your operation where these risks exist. Involve your staff in this process.

Factors to identify are:

- how will you identify unwell people and how will you keep them off your premises?
- during what parts of your operations will staff and customers/visitors, or customers in different groups be within two metres of each other?
- where could people transmit the virus by touching communal surfaces and objects or aerosol transmission?
- how will you ensure all visitors (customers and others) and staff are able to be contact traced?
- could vulnerable people be exposed to the virus?
- where and how might COVID-19 safety measures impact on existing critical risks?
- what basic hygiene facilities are available for staff, customers and other visitors? i.e. face coverings, hand washing, sanitisation, tissues and rubbish bins.

5. Assessing the risk

Once you have identified where the risks could be, determine which are the most serious and focus on developing management strategies for those first.

6. Managing the risk

Once you have identified where the risks could be, you need to apply the Hierarchy of Control to each risk. The Hierarchy of Control specifies the following approach:

1. **Eliminate** – physically remove the hazard e.g. keep people who are unwell off your premise, maintain physical distancing
2. **Substitute** – replace the hazard
3. **Engineering controls** – isolate people from the hazard e.g. use a shield such as we see in supermarkets or direct clients in selecting their own equipment rather than handing it out
4. **Administration controls** – change the way people work e.g. contact tracing protocols, health declarations
5. **Personal Protective Equipment** – protect the worker/client e.g. masks/face shields, gloves

When looking at how to manage a risk, you should always start at number one and work your way down with number five as your last resort. PPE is the least effective form of protection or control for a risk.

Imagine that one of your guests or staff has COVID, how can you stop it transferring to another guest or group?

If you cannot eliminate the risk or minimize it to acceptable levels, then you cannot run that part of your operation in that way.

Play it safe, but do not give up too easily! Get creative, talk with your peers and try to find ways to run your operation safely.

Check whether the controls you are using for COVID-19 have created new safety risks within your workplace. If yes, ensure you manage those risks too.

7. Understanding the required public health measures

The Ministry of Health has set out specific public health measures for the management of COVID-19. This section sets out those measures.

Physical distancing

Physical distancing must be maintained and managed. Face to face interaction closer than two metres presents the highest risk exposure.

The limit for indoor gatherings, including hospitality and retail businesses is 100 people so long as people can maintain appropriate physical distancing in the indoor

space. Gatherings and functions in an outdoor setting are also restricted to 100 people.

In an uncontrolled situation, such as public spaces with people who do not know each other, they must maintain a minimum of two metres separation.

In a controlled situation, such as operating a tourism activity, where the risks are being managed, and hygiene and contact tracing measures are in place, this distance may decrease with the use of a face covering and other controls.

This applies to clients who are not part of the same group, and from the guide or any other staff. Separation is generally measured shoulder to shoulder. Face to face presents the highest risk, being behind someone is lower risk.

When managing spacing in outdoor situations, think about airflow and be smart about where you manage and position people. For example, can you use off-set seating arrangements? Should your briefing include telling people not to turn and speak to someone outside their group? How many separate groups/clients can you manage and still maintain clear space? Is the airflow such that you should be treating the situation as one of less than two -metre separation?

There will be some activities whereby the nature of the activity itself means that two-metre separation cannot always be maintained. If you cannot avoid being closer than 2 meters you can still do the activity. In these situations, you should first apply the hierarchy of control. For example, can you run your operation differently to avoid that action, or can you erect a barrier or shield? If it is not practical to use face-covers (such as if your activity involves getting wet) you need to disclose this to your clients before they commit to the activity.

Things to consider when using PPE include:

- Face coverings:
 - at minimum, the staff member should wear a mask or face shield, however there is a higher level of protection if the client wears one too.
 - face coverings are not acceptable as PPE if they are wet.
- Gloves:
 - if people are using gloves, consider when they should change them e.g. if a guide is wearing gloves to assist people in one group, they should change those gloves before assisting people in another. The same applies for washing hands.

Hygiene and cleaning

As an operator, you must ensure people with flu-like symptoms do not participate in your operation and are encouraged (and if staff, supported) to self-isolate and to get tested for COVID-19. Refer to Ministry of Health [self-isolation advice if you are unwell](#).

Maintain, support, and encourage good hygiene. This includes washing hands often and good cough/sneeze etiquette. Convey this message via staff safety information and client information and briefings. Consider using signage to remind clients and other people within your operation.

Provide ample opportunities for staff and clients to use hand cleaning facilities including drying; hand sanitizer is a great idea. Wash your hands, wash your hands, wash your hands!

Communal touch points

- Do a methodical analysis of your operation to determine the communal touch points on surfaces (e.g. pens, door handles, gates, handrails, eftpos machines) and safety equipment.
- Eliminate these if it is otherwise safe to do so – can you leave that gate open? Can one person hold something or do a task for others rather than everyone being involved? Can you enable information to be gathered and forms signed online? Can you use PayWave or internet payments?
- If you cannot eliminate touch points, think about what you could do differently to minimise how often they are touched.
- Clean communal touch points between clients/groups, and between staff. This may require specialist processes for safety equipment – see *section 6 'safety equipment' for more guidance*. Shared vehicles are also a common touch point – all touch points (control handles and moist breath zones) must be well cleaned between use by people in different groups – see *section 6 'transport' for more guidance*.
- Provide facilities or hand sanitizer for people to wash their hands before and after communal touch points (unless wearing gloves). Give clients and staff clear direction on when this needs to happen.

Essential facilities such as bathrooms and staff kitchens

These facilities can still operate; however, the use of these facilities must be carefully managed and kept to an absolute minimum. They are only to be used by named staff and clients that have no alternative.

If possible, keep staff and client facilities separate.

Operators should develop procedures to ensure physical distancing and rigorous hygiene practices can be maintained. For example:

- if you have multiple toilets in one place, place a sign on the main door indicating when one of the toilets is in use to ensure that only one person at a time enters.

- heighten the regularity of routine cleaning.
- provide disinfectant spray so that people can wipe down contact areas after use.

More information on cleaning can be found [here](#).

Record keeping

All businesses must keep records to facilitate record keeping.

Mandatory record keeping means collecting and maintaining accurate records which include a person's full name, an effective means of communicating with them (for example, a current phone number or email address) and the date and time at which the person arrived and left the event/premises.

Recommended Option – Use the Covid-19 App. All guests should be instructed to scan in using the app. Businesses can generate and print their own QR Codes at: <https://qrform.tracing.covid19.govt.nz/>

Alternative option – Use an alternative sign in option which is a manual record keeping system which complies with Privacy Regulations

Remember to record if a client is part of a 'group'. This is key for good contact tracing.

You must be able to trace staff member contacts through your operation – ensure you highlight instances where contact between people is less than one metre. This could involve staff keeping work contact logs, or you may be able to do this by knowing the interactions associated with each job role.

Remember the aim to support efficient contact tracing.

A good idea is to imagine a person (staff, supplier, shuttle driver or client) has been involved with your operation and has COVID-19. What would you need to be able to identify about their movement and interactions?

Privacy

Businesses are required to comply with the Privacy Act 2020 and take reasonable steps to ensure manual record keeping is kept private and stored securely. The paper-based customer sign-in registers that have previously been used by some venues are no longer compliant (as the contact record information is visible to other customers). These need to be replaced with other processes and systems.

You must keep records for 60 days.

<https://www.privacy.org.nz/assets/OPC-Privacy-guidance-on-mandatory-record-keeping-1-Sept-2021.pdf>

Vulnerable people

Many more people are at risk due to the COVID-19 Delta variant. These include but are not limited to people over 70, pregnant or have underlying health conditions. Underlying health conditions include those with liver disease, cancer, kidney disease, heart disease, diabetes, respiratory issues or those with a compromised immune system, or who are on immunosuppressant medications.

Consider whether you can manage the COVID-19 risk for vulnerable people participating in your activity. You may choose not to take them at this time. But to do this, you need to be able to identify them and be considerate of their right to privacy.

Vulnerable people may include staff. Ensure you follow consultative and lawful processes when discussing how and whether they should work during this Alert Level.

8.

9. Good practice advice

This advice is in addition to that supplied by Government on doing business at Alert Level 2.

Preparing your business for restart/reset

- Induct your staff into all your new systems, emphasise the shared and individual responsibilities for managing the risk.
- Check equipment and safety infrastructure is safe to use after this extended period of business shutdown.
- Consider running a 'mock' tour to test your new protocols.
- Check for new operational risks created through COVID-19 control measures.
- Procure enough COVID-19 PPE and cleaning products – you may need to work with other operators to source quality and competitively priced products. (Note that the cost of running your trip may be higher due to PPE requirements, staffing ratios etc. Consider adding a surcharge to your trips to help recover costs.)
- PCBU relationships – contact operators with whom you have a PCBU relationship. Request to see their COVID-19 safety plan and work together to ensure there are no conflicts in approach and that you know how each other will be working.
- Marketing and booking messaging – include safety information in your messaging channels and booking processes. Before they commit to

participating in your activity, your clients must understand the nature of the risk they are accepting and the controls you will use, and that they will be expected to adhere to these, and to provide personal information for contact tracing purposes. They also need to understand the consequence of not adhering to staff requests (i.e. if they are unwell, they may be asked to leave immediately).

- Cancellation policies – determine what you will do if a booked client becomes unwell and can no longer come on your trip, or if you must cancel trips due to exposure of your business to COVID-19.
- Ensure that whatever you have shut down or put on hold, such as licences, vehicles and insurance are ready to go before you open shop.

Staff

Wellbeing

- Establish protocols to check staff physical and mental wellbeing.
- Ensure staff know not to come to work if they feel unwell and what their rights are for remuneration during that time. If they feel unwell, they should call their GP and if concerned about COVID-19 symptoms call Healthline on 0800 358 5453. Anyone with symptoms of COVID-19 should get tested.
- You could use a register for your staff to sign in each day to confirm that they are not feeling unwell. You could consider using a thermometer to support decision making if a staff member appears flushed but says they feel fine. If in doubt they should not be at work.
- Regularly check staff mental wellbeing. These are unusual times and staff may be feeling stressed which could affect their wellbeing and their ability to perform safety tasks.

Induction

- Induct your staff in your new safety procedures. Staff need to be competent in any new procedures before you take clients on your trip.

Communication

- Discuss COVID-19 risk and controls in staff safety meetings and consider using signage on-site to reinforce messaging. This will be especially important if you have staff with language barriers.
- Consider increasing the frequency of your safety meetings, particularly in the first few days of opening at Level 2. Safety meetings do not need to be in person, they could be via the internet.

Rosters

- Rosters can be used to help to manage transmission risks and enable efficient contact tracing. Consider establishing staff bubbles at work, using

staggered start times and lunch breaks and (where relevant) including bubble carpooling to and from work.

- Use rosters to help minimize the number of people that any one staff member has contact with over several days – particularly where their role involves contact with clients closer than one metre, e.g. two staff work the morning tours, and two different staff work the afternoon tours.

Operating with different staffing levels

- Many operations will have scaled down staffing levels. Ensure that safety critical roles are competently staffed and that you have capacity to manage fatigue and stress.
- You may need to provide induction and training for staff whose roles have changed or are new to the business.
- Ensure that you continue to meet legal responsibilities such as having staff health and safety representatives.

Records

- For contact tracing, keep thorough records of who worked where and when.

Clients

Risk disclosure

- Ensure that clients are well informed of the degree of exposure to COVID-19 risk within the activity, the nature of the COVID-19 controls you will be using, and their responsibility for following risk controls. This could be included in your existing risk disclosure procedures.
- Inform clients if you or they cannot use PPE such as face coverings during your activity.
- Most will want to follow the new rules, but if not, remind them of the reason why you are implementing the controls. We all have a part to play, including them.

Client screening

- Include wellbeing declarations in your client screening process.
- As with staff, you could consider using a thermometer to support decision making if a client appears flushed but says they feel fine.

Arrival and sign-in procedures

- Maintain physical distancing and minimise communal touch points during these processes. Options could include:

- using separate shared pens – do not share
- using online sign-in procedures
- staggering times for clients/groups to arrive
- asking clients to wait in their cars until you call them in
- designating parking spaces to maintain additional space between vehicles
- limiting the number of people allowed to enter or be in one space such as a reception area at any one time

Client briefings

- Include COVID-19 protocols and responsibilities in your safety briefings. Ensure you cover:
 - maintaining spacing
 - not sharing personal items such as phones, cameras, drink bottles or food
 - general hygiene expectations – washing hands, cough/sneeze etiquette
 - communal touch point protocols – where, what to do/not do, include information on using toilets
 - PPE protocols where relevant
 - what to do if they feel unwell during or after the trip

Post-activity

- If a client feels unwell within two weeks of being on your activity, you need to know.
- NZ's Health Services should contact you, however it is useful if you remind clients of their responsibility to track their movements, including that they were here doing your activity at this time.
- You should communicate this during your booking and sign-in processes and could remind them again during any follow-up communications.

Transport

Staff

- Provide your workers with guidance on keeping well while travelling between home and work. Some businesses may choose to make travel arrangements to support their workers to stay well, this could include 'bubble carpooling' for those on the same roster or providing a courtesy vehicle with strict cleaning measure between use.

Clients

- Maintain two metre spacing between staff, clients and groups where practicable. This could involve removing seats in your vehicle or leaving some seats empty.
- You may need to allocate seats and establish loading and unloading protocols e.g. enter through the front of the bus and exit through the back.
- Remember that personal belongings can transmit COVID-19 too – ensure you know how they are being transported e.g. clients hold on to their bags, or bags are stowed in a specified area.
- Clean touchpoints between clients/groups, including baggage storage areas.
- Clean touchpoints if changing drivers – including steering wheel, indicator and light controls, dashboard components such as stereos, door handles and seat belts.
- You could choose to ask clients to wash their hands before entering the vehicle. You may also need to provide hand sanitiser.
- Use of masks on public transport is mandatory. See <https://covid19.govt.nz/> for more information. Public transport providers are registered with NZTA, if you do not know if you are a public transport provider you are almost certainly not one.

Activity procedures

The procedures you follow when conducting the activity itself are where managing physical distancing and communal touchpoints requires careful thought.

If you cannot eliminate the risks, you need to mitigate them using the Hierarchy of Controls as per the guidance on pages 3 and 4.

Can you eliminate the risk by increasing the distance or stopping communal contact? Some ideas to consider:

- physical barriers to transmission e.g. Perspex barriers at customer service points
- removing/not using adjacent seats
- physically marking places where people can stand or where they cannot
- clearly briefing people on where they can stand and where they cannot

- having fewer people in that place/doing that activity at a time – do you need to give that briefing in that place?
- rather than using your staff to fit safety equipment to clients, can clients put on their own safety equipment and use someone in their group to physically check it? This is only an option if it can be done safely, such as under close instruction and supervision by a suitable staff member.
- rather than handing out gear to clients, direct them to collect their own equipment.
- designing a 'turn by turn' experience rather than one where people stand and wait together e.g. having clients stand in a well-spaced line until signalled to come onto a platform for their turn on the zipline
- could you use dedicated staff to client groups rather than having multiple staff interact with each group?
- could you utilise a barrier like those in supermarkets?
- consider additional staffing to manage and control lines and spacing of clients/groups.

Food

If you are serving food and beverages as part of your experience it must be managed within physical distancing requirements. The golden rule is to observe the two S's:

Seated – ensure your clients are not moving around when eating (to maintain physical distancing)

Separate – ensure there is at least one metre space between clients or groups while eating

- for more information on catering obligations see the [guidance for accommodation operators](#).

Safety equipment

Identify which pieces or parts of safety equipment come into close contact with staff or clients and ensure they are cleaned or changed between use to prevent COVID-19 transmission. Consider items such as:

- helmets
- gloves
- carabiners
- harnesses

- life jackets
- warm clothing
- seatbelts /buckles

Consider the extent and duration of contact - you may not need to clean the entire item. Some items might only receive a quick touch per person in a specific place and a sanitizing wipe down may be sufficient, others may need a full clean.

Ensure cleaning products will not compromise the safety of the equipment. Check manufacturers' recommendations.

Consider asking clients to bring their own equipment if it is safe to do so e.g. warm clothing or gloves

Consider the option of quarantining equipment between use – there may be options for combining equipment with other operators to provide enough quantity to enable this. If using this method, ensure equipment is clearly marked as 'in quarantine' or in a clearly designated place.

10. COVID-19 exposure response plan

Develop a plan on how you will respond if an employee, client or visitor shows symptoms of COVID-19 while participating your operation or becomes a confirmed or probable COVID-19 case and has been at your workplace while potentially infectious.

There are standard processes that must be followed, they are outlined [here](#).

Include details such as:

- how you will identify where they spent time and interacted with people or touched surfaces that others may interact with.
- how you will isolate spaces where they have spent significant time, how you will conduct thorough cleaning, and what equipment you might need to achieve this.
- how you will communicate with, and manage, other groups who might be or might have been involved in your operation.

Review your existing emergency response plans

Review your existing emergency response plans to ensure they are fit for purpose in the current context. Consider:

- impacts of scaled down staffing levels or scaled up
- implications of trying to maintain physical distancing where possible
- impact of new controls put in place to eliminate or minimise COVID-19 risk

- new administrative procedures or protocols
- PPE requirements e.g. first aid kits

Brief staff on any changes and ensure:

- they understand expectations of controls and PPE use in emergency situations
- that fears of COVID-19 infection do not undermine appropriate response to first aid or other emergency scenarios.

11. Review and improve

Part of having good health and safety management for COVID-19 is evaluating and reviewing the effectiveness of the measures you put in place. Your safety plan must set out:

- how you will evaluate the effectiveness of your controls
- how you plan to review all evaluations
- what happens as a result of that review?

In addition, the COVID-19 pandemic is an evolving situation – set out when you will regularly review your plan and make changes as required. Involve your staff in this process and review client feedback.

Different Alert Levels require expect different risk management. The guidance in this document is designed for Alert Level 2.

12. Safety planning tools, templates and further information

[WorkSafe guidance and planning template](#)

[COVID-19 posters, contact tracing register and useful signage](#)

[Construction protocols including signage – if you use them, please credit sitesafe.org.nz.](#)

<https://www.supportadventure.co.nz/>

<https://covid19.govt.nz/alert-levels-and-updates/alert-level-2/>